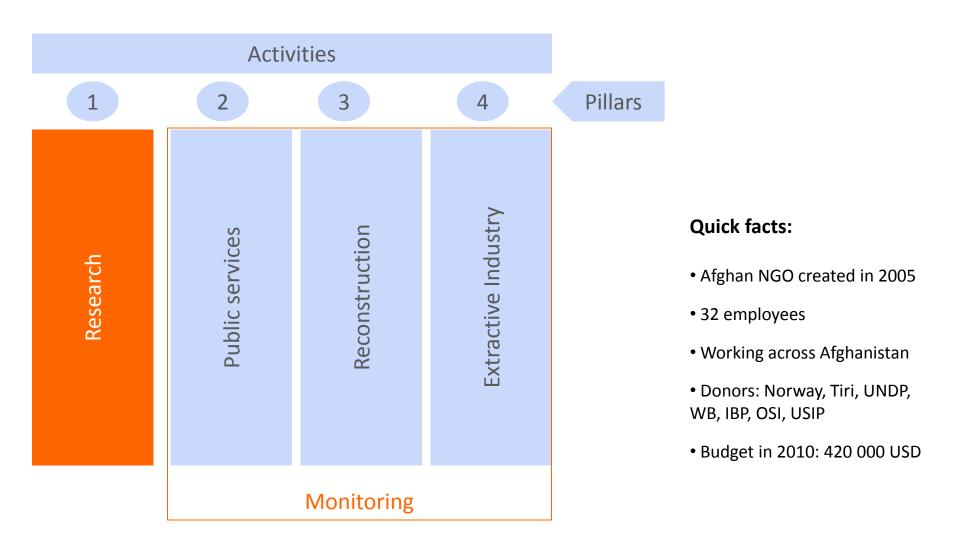
CORRUPTION AND CONFLICT

INTEGRITY WATCH AFGHANISTAN

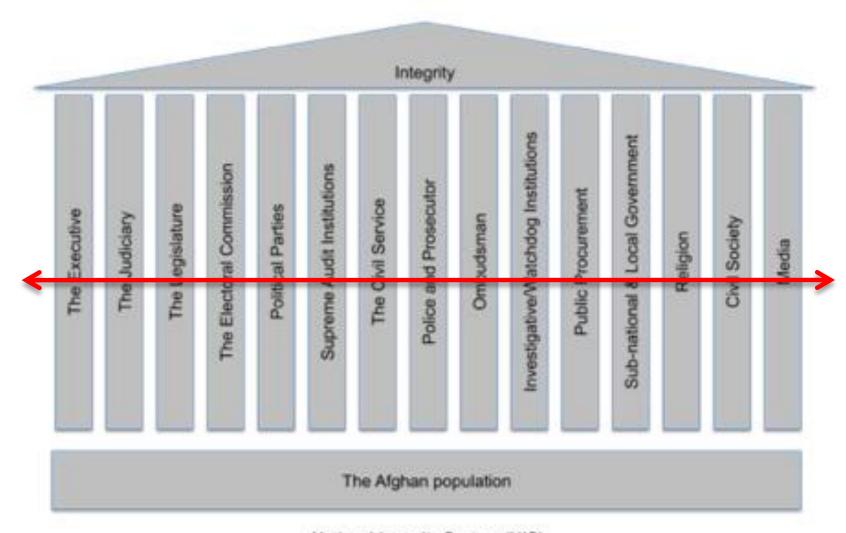
Lorenzo Delesgues







CONFLICT AND CORRUPTION: INTEGRITY INSTITUTIONS



National Integrity System (NIS)



CONFLICT EFFECT ON INSTITUTIONS

During conflict

Public services tend to disappear
State presence is challenged by parallel institutions
Less qualified civil servants
Polarisation of public services (political, factional)
Wealth tend to get concentrated around few actors

Reconstruction phase

The system of governance is closed, new players are slow to emerge and it is difficult isolate spoilers or corrupt individuals. Incentive should be created to move them:

- -Economic interests
- -Social pressure
- -Tackling illicit money circulation outside Afghanistan
- -Build integrity islands in Afghan institutions (in particular in strategic area for the future of the country (mining, revenues...)

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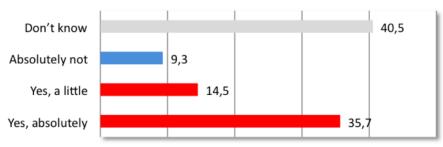
CORRUPTION EFFECT ON CONFLICT

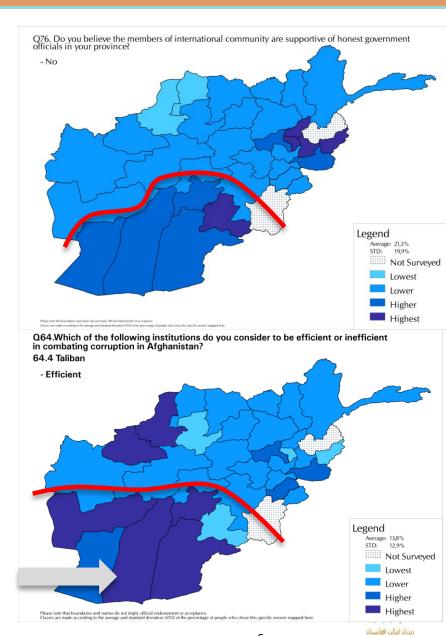
- ① Corruption is an easy argument for the insurgency to disqualify the official government
- 2 Legitimate state does not emerge
- ③ Power is maintained in the hand of a limited number of persons
- 4 Alternative to the status quo are rare
- ⑤ Corrupt networks have an interest in limited rules / low intensity conflict
- 6 Complaints against the "establishment" takes the shape of antigovernment support, because reliable official channel are lacking



CORRUPTION EFFECT ON CONFLICT SOME FIGURES

Q62. In your view, is corruption within the state helping the expansion of the Taliban?





11/8/2010

ntegrity Watch Afghanistan

AFGHANISTAN: RECONSTRUCTION PRIORITIES AND CORRUPTION

Short term stability:

Key actions since 2001	Consequences on corruption
Use of warlords	Revitalization of local networks prior to the taliban area in the provinces
Division of State positions across factions	Accountability within the government cannot be achieved, lack of coordination
Election quickly organized	Legitimization of state spoilers and not governance structure to counter balance state grabbing
Accountability not a priority until 2008/2009	Easy to make quick wins
Large amounts of money flows without monitoring	Creation of a elite with enough resources to buy the State



11/8/2010 7

PRO INTEGRITY ACTIONS: WHAT CAN BE DONE?

Initial approach in Afghanistan: *Top down approach*

Set-up- AC agency

Try to target the corrupt individuals (the judicial approach)

Improve State services (customer interface)

Current situation: *Very limited progress*

AC institution is not really working, set-up of AC institution monitoring system (MEC)

Judiciary system is not working, corrupt individual are still running and arresting them has high political risks (stability, political manipulations...)

Some slow changes but need customers oriented baseline to measure the impact of the reforms...

... And the social accountability?

And civil society?



AFGHANISTAN WHICH AREAS ARE INTACT FROM THE CONFLICT

Central level Formal Institution Major attention of the reconstruction **Provincial Level** No District council Local elections elections and the PC (Provincial Council had no clear only) mandate...) **District Level** The exception: **Community Level** Social **National Solidarity** accountability Program (NSP) Family ties Family Level

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SOCIAL ACCOUNTABILITY HOW TO USE IT? APPROACH THEORETIC

Information flow

From the ground-up

1

are collected

Involvement of

Communities,

services, aid or

Legitimating process on

who and how the data

beneficiaries of public

development projects

Collection of data, can be several steps

Survey
Field visits
Citizen's reporting
Internet database search

Centralized data are shared with key stakeholders' board

Use of multi-stakeholder representative forum i.e: State ministries, Provincial Shuras, Local monitors;, Private sector, media Key stakeholder take their responsibility publicly and their actions are monitored

Make sure that stakeholders understand that there is public pressure

Characteristics of the issues to be monitored

- Non political
- Changes to be brought must directly impact the beneficiaries
- Must generate a common consensus among users/ communities
- Must be measurable
- •Beneficiaries should be involved in the changes to be brought
- Changes should be publically monitored

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EXAMPLE IN PRACTICE: CITIZENS' INVOLVEMENT

Community based monitoring from the ground-up

From the ground-up

1

Legitimating process on who and how the data are collected

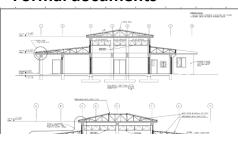
Collection of data, can be several steps

Survey





Formal documents

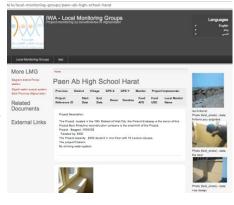


Photos of the project

3

Centralized data are shared with key stakeholders' board

Centralized in a website and reports are shared with the communities



4

Key stakeholder take their responsibility publicly and their actions are monitored

Provincial monitoring board

- •Heads of provincial ministries' departments
- Governor's office
- Members of the provincial councils
- Local monitors
- Media



MEASUREMENT OF PROGRESS

- ① Perception survey
- ② Citizen report cards in major urban area and in provincial capitals
- ③ Use of citizen data inputs to improve the public services and external actors accountability



RECOMENDATION

Concentrate on certain areas before moving forward:

- ① Give greater role support civil society create to condition that will make civil society able to generate accountability
- ② Improve access to information
- ③ Do not limit AC to a top-down approach, make sure that bottom-up is also used

Areas to focus:

- ① Revenue generating
- ② Large number of users
- ③ Area were political will is there (ministers that are motivated, military expenditures...)



CONTACT

Lorenzo DELESGUES

lorenzo.delesgues@iwaweb.org

Tel: 00 93 797 105 906 (Kabul)

Tel: 00 33 6 730 930 12 (Paris)

www.iwaweb.org

