



Wealth Sharing 3.1 - General Statements

| CPA Protocol | | Interim National Constitution | Blue Nile Interim Constitution | Southern Kordofan Interim Constitution |
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| nt | 1 – Guiding Principles | 10. National Economy | 10. Fairness and Social Welfare | 11. Fairness and Social Welfare |
| nei | 1.2 The wealth of Sudan shall be shared equitably so as to | (1)The overarching aims of economic | 1. The State shall formulate strategies | 1. The State shall formulate strategies |
| greement | enable each level of government to discharge its legal and | development shall be eradication of poverty, | and policies that ensure social justice | and policies that ensure social justice |
| 20 | constitutional responsibilities and duties. | attainment of the Millennium Development | among the entire population of the | among the entire population of the |
| A P | 1.4 The sharing and allocation of wealth emanating from the | Goals, guaranteeing the equitable distribution | State by ensuring ways of earning a | State by ensuring ways of earning a |
| cin; | resources of the Sudan shall ensure that the quality of life, | of wealth, redressing imbalances of income | livelihood and jobs and encouraging | livelihood and jobs and encouraging |
| Sharing | dignity and living conditions of all the citizens are promoted | and achieving a decent standard of life for all | mutual assistance, self-help, | mutual assistance, self-help, |
| | without discrimination on grounds of gender, race, religion, | citizens. | cooperation, and charitable activity. | cooperation, and charitable activity. |
| Wealth | political affiliation, ethnicity, language, or region. The sharing | | | |
| Ve | and allocation of this wealth shall be based on the premise that | 185. GUIDING PRINCIPLES FOR | 93. Guidelines for the Equitable | 116. Guidelines for the Equitable |
| > | all parts of Sudan are entitled to development. | EQUITABLE SHARING OF RESOURCES | Distribution of State Revenues | Distribution of State Revenues |
| | | AND COMMON WEALTH | 1. State revenues shall be distributed | 1. State revenues shall be distributed |
| | 11.0 DIVISION OF GOVERNMENT ASSETS | (1) Resources and common wealth of the | equitably among State agencies and | equitably among State agencies and |
| | 11.1 There shall be a fair and equitable division of government | Sudan shall be shared equitably to enable each | localities to enable each level of | localities to enable each level of |
| | assets. An asset shall in the first instance be allocated to the | level of government to discharge its legal and | government in the State to fulfill its | government in the State to fulfill its |
| | level of government responsible for the function in respect of | constitutional responsibilities and duties and to | constitutional and legal | constitutional and legal |
| | which the asset is related (e.g. school buildings to the level of | ensure that the quality of life, dignity and | responsibilities and duties. | responsibilities and duties. |
| | government responsible for education). In the event of a | living conditions of all citizens are promoted | 2. The State government must fulfill | 2. The State Government must fulfill |
| | dispute, the Parties agree that such dispute shall be referred to a | without discrimination on grounds of gender, | its obligations to execute transfers to | its obligations to execute transfers to |
| | committee comprising a representative of each of the Parties | race, religion, political affiliation, ethnicity, | the localities and to distribute | the localities and to distribute |
| | involved in the dispute and a mutually agreed expert. | language or region. | financial resources equitably to State | financial resources equitably to State |





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| | CPA Protocol | Interim National Constitution | Blue Nile Interim Constitution | Southern Kordofan Interim Constitution |
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| Southern Kordofan/Blue Nile Protocol | 8. The State Share in the National Wealth: 8.1. The National wealth shall be shared equitably between different levels of Government so as to allow enough resources for each level of Government to exercise its constitutional competencies. 8.14 There shall be a fair and equitable division of government assets. An asset shall in the first instance be allocated to the level of government responsible for the function in respect of which the asset is related (e.g., school buildings to the level of government responsible for education). In the event of a dispute, the Parties agree that such dispute shall be referred to a committee comprising a representative of each of the Parties involved in the dispute and a mutually agreed expert. 8.15 There shall be at the State's level accounting standards, procedures and fiscal accountability institutions operating in accordance with generally accepted accounting standards and procedures to ensure that funds are distributed according to the agreed Government budget and properly expended having regard to value for money. | | | |





Wealth Sharing – 3.2 Reconstruction of War-Affected Regions

| | Protocol from CPA | | | | |
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| (i) be able to per (ii) establish an (iii) rehabilitate 1.7 That, without p up to the same aver build up local institut B. National Recon 15.4. There shall be Development Fund areas outside Souther A member of the Sor report on the incom National Assembly C. Multi-Dono 15.5. The Parties two Multi-D and investm Period, and "SRRDF"); 15.6. The MDTFs start/impact 15.7. Both shall have th 15.11. During the P Sudan and for South Period: (i) the flow | bis te that Nuba Mountains, Southern Blue Nile, Abyei and other war affected areas face serious needs to: rrform basic government functions, d build civil administration and and reconstruct/construct the social and physical infrastructure in a post-conflict Sudan. rejudice to the provisions of paragraph 1.3 herein, Southern Sudan, and those areas in need of construction/reconstruction, shall be brought age level of socio-economic and public services standard as the Northern states. To achieve these objectives will take time and effort to tritonal, human, and economic capacity. For this purpose, two special funds shall be established as provided herein. struction and Development Fund (NRDF) established by the Treasury, a National Reconstruction and (NRDF) having the mission of developing the war affected areas and least developed em Sudan and a steering committee with appropriate representation from such areas. buthern Sudan Ministry of Finance shall be a member of the Steering Committee. A e, expenditure and the projects supported by the fund shall be placed before the and the Council of States/Regions, which shall exercise oversight over the Fund. rr Tust Funds precognize the need to establish, during the Pre-Interim Period, bonor Trust Funds (MDTFs), one for the National Government and one for the Government of Southern Sudan to support urgent recurrent ent budget costs under clearly stated criteria of eligible financing components. The Trust Funds shall be operational for the Pre-Interim shall thereafter be transformed into (i) one MDTF dedicated to the Southern Sudan Reconstruction and Development Fund (the and (ii) one MDTF dedicated to the Southern Sudan Reconstruction and povelopment Fund (the and (ii) one MDTF dedicated to the Southern Sudan reconstruction and institutional strengthening and quick programs identified by the Parties. funds shall support | 185. GUIDING PRINCIPLES FOR EQUITABLE SHARING OF RESOURCES AND COMMON WEALTH (4) The State recognizes that Southern Sudan, Southern Kordofan, Blue Nile, Abyei Area and other conflict affected areas face serious needs; they shall be enabled to perform basic government functions, establish civil administration, rehabilitate and reconstruct the social and physical infrastructure in a post-conflict Sudan. (5) There shall be established a National Reconstruction and Development Fund and a Southern Sudan Reconstruction and Development Fund to bring up Southern Sudan, other conflict affected areas and the least developed areas to the national average level of socio-economic and public services standards. 199. National Reconstruction and | | | |



human, and economic capacities



Wealth Sharing – 3.2 Reconstruction of War-Affected Regions

| | Protocol from CPA Su | | | | |
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| d Blue Nile Protocol | 8. The State Share in the National Wealth: 8.5. The general objective of the National Reconstruction and Development Fund (NRDF) is to develop the war affected areas and least developed areas in the Sudan with the aim of bringing these areas to the national average standards and level of development. 8.6. In allocating the funds to the war-affected areas and least developed areas, NRDF shall use the effects of war and level of development as the main criteria. The Parties agree to allocate seventy-five percent (75%) of the total fund to the war-affected areas, particularly to Southern Kordofan/Nuba Mountains and Blue Nile States, while the remaining balance shall be earmarked to the least developed areas. 8.7. The allocation of funds among the areas affected shall be determined during the Pre-Interim Period by the Joint National Transition Team (JNTT) that shall be established as agreed to in the Wealth Sharing Agreement, within the agreed percentages as in the above paragraph, taking into consideration the actual needs based on the results of Joint Assessment Mission. 8.8. The Fiscal and Financial Allocation and Monitoring Commission (FFAMC), as agreed to in the Wealth Sharing Agreement, shall allocate current transfers to Southern Kordofan/Nuba Mountains, Blue Nile and other waraffected areas and least developed areas according to the following criteria:- 8.8. I. Population; 8.8.2. Minimum expenditure responsibilities; 8.8.3. Human Development Index / Social Indicators (social development factor); 8.8.4. Geographical area (cost disability factor); 8.8.5. Fiscal effort (internal revenue effort); and 8.8.6. The effect of war factor. 8.9.1 addition to the budgetary allocations and the two states' share in the NRDE the President shall allocate an amount of money to each of the two | | Development Fund There shall be established by the National Treasury, a National Reconstruction and Development Fund having the mission of developing the conflict affected areas and the least developed areas of Northern Sudan. It shall be managed by a committee with appropriate representation from such areas and a member of the Southern Sudan Ministry of Finance. A report on the income and expenditure for the projects supported by the Fund shall be tabled before the National Assembly and the Council of States. | | |
| Blue Nile Interim Constitution | | Southern Kordofan Interim Constituti | on | | |
| | | 4. The State shall be responsible for promoting regions that require so and improved public services. The State shall seek to build local inst | | | |

capacities, with a focus on the areas most damaged by the war.





Wealth Sharing – 3.3 Wealth Sharing Monitoring and Accountability

| | Protocol from CPA | Sudan Interim Constitution | Blue Nile Interim Constitution | Southern Kordofan Interim Constitution |
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| Wealth Sharing Agreement | 8. FISCAL AND FINANCIAL ALLOCATION AND MONITORING COMMISSION (FFAMC) 8.1 To ensure transparency and fairness both in regard to the allocation of nationally collected funds to the states/regions and the Government of Southern Sudan, a Fiscal and Financial Allocation and Monitoring Commission shall be established. This body shall be comprised of experts nominated by the various states/regions, the Government of Southern Sudan and the National Government. Decision making arrangements of the FFAMC shall be as agreed to by the Parties. 8.2 The FFAMC shall undertake the following duties and responsibilities: 8.2.1 Monitor and ensure that equalization grants from the National Revenue Fund are promptly transferred to respective levels of government; 8.2.2 Ensure appropriate utilization and sharing of financial resources; 8.2.3 Ensure that resources allocated to war affected areas are transferred in accordance with agreed upon formulae; and 8.2.4 Ensure transparency and fairness in the allocation of funds to the GOSS and states/regions according to established ratios or percentages stipulated in this Agreement. 12.0 ACCOUNTING STANDARDS AND PROCEDURES AND FISCAL ACCOUNTABILITY 12.1 All levels of government shall comply with generally accepted accounting standards and procedures. There shall be institutions at the state/region, Government of Southern Sudan and National levels to ensure that funds are distributed according to the agreed government budget, and properly expended having regard to value for money | 198. Fiscal and Financial Allocation and Monitoring Commission A Fiscal and Financial Allocation and Monitoring Commission shall be established, to ensure transparency and fairness both in regard to the allocation of nationally collected funds to the Government of Southern Sudan and the states. The Fiscal and Financial Allocation and Monitoring Commission shall undertake the following duties and responsibilities:- a) monitor and ensure that equalization grants from the National Revenue Fund are promptly transferred to respective levels of government, guarantee appropriate utilization and sharing of financial resources, e) ensure that revenues allocated to conflict affected areas are transferred in accordance with agreed formulae, f) safeguard transparency and fairness in the allocation of funds to the Government of Southern Sudan and the states according to established ratios or percentages stipulated in this Constitution. 204. Accounting Procedures, Standards and Fiscal Accountability Accountability All levels of government shall comply with generally accepted accounting procedures, standards and fiscal accountability to ensure that public funds are allocated and expended according to the budget of such level of government. | 8. The State Economy 2. The State shall be represented in the Fiscal Revenue Allocation and Monitoring Commission. The State shall seek to benefit from its nationally allocated share of revenues. | 116. Guidelines for the Equitable Distribution of State Revenues 13. The State shall be entitled to be represented in the Fiscal Revenue Allocation and Monitoring Commission to ensure that the State receives the entire fair share of national resources. |





Wealth Sharing – 3.3 Wealth Sharing Monitoring and Accountability

| Protocol from CPA | | Sudan Interim Constitution | Blue Nile Interim Constitution | Southern Kordofan Interim Constitution |
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| Sol Ldo | 8. The State Share in the National Wealth: 8.4. The state shall be represented in the Fiscal and Financial Allocation and Monitoring Commission, which shall ensure transparency and fairness in regard to allocation of the share due to the state from the Nationally collected revenues and ensure that allocations due to the state are not withheld. | | | |





Wealth Sharing - 3.4 Oil Revenue Sharing

| Protocol from CPA | Sudan Interim Constitution |
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| 5.0 GUIDING PRINCIPLES FOR SHARING OIL REVENUE 5.1 The Parties agree that the basis for an agreed and definitive framework for the sharing of the wealth emanating from oil resources of Southern Sudan shall include the following: 5.1.1 The framework for sharing wealth from the extraction of natural resources should balance the needs for national development and reconstruction of Southern Sudan. 5.2 The Parties agree that a formula for sharing the revenue from oil resources shall be as set forth in this Agreement. 5.3 For the purposes of this Agreement 'Net revenue from oil' shall be the sum of the net revenue (i) from exports of government oil and (ii) from deliveries of government oil to the refineries. Exports shall be valued at the actual Free on Board (FOB) export prices less the charges to deliver the oil to any export destination including pipeline and management charges. Oil delivered to the refinery shall be valued at the average FOB export prices during the last calendar month in which there was an export sale less the charges that would have been incurred to deliver the oil to any export destination including pipeline and management charges. 5.4 An Oil Revenue Stabilization Account shall be established from government oil net revenue derived from actual export sales above an agreed benchmark price. The benchmark price will be established annually as part of the national budget reflecting changing economic circumstances. 5.5 The Parties agree that at least two percent (2%) of oil revenue shall be allocated to the oil producing states/regions in proportion to output produced in such states/regions. 6. After the payment to the Oil Revenue Stabilization Account and to the oil producing states/regions, fifty percent (50%) of net oil revenue derived from oil producing wells in Southern Sudan (GOSS) as of the beginning of the Pre- Interim Period and the remaining fifty percent (50%) to the National Governme | 192. Sharing Oil Revenue The framework for sharing wealth from the extraction of natural resources, emanating from Southern Sudan shall balance the needs for national development and reconstruction of Southern Sudan. Net revenue from oil shall be the sum of the net revenue:- (a) from exports of government oil, and (b) from deliveries of government oil to the local refineries. (3) Exports shall be valued at the actual Free on Board export prices less the charges to deliver the oil to any export destination including pipeline and management charges. Oil delivered to the local refinery shall be valued at the average Free on Board export prices during the last calendar month in which there was an export sale less the charges that would have been incurred to deliver the oil to any export destination including pipeline and management charges. (4) An Oil Revenue Stabilization Account shall be established from government oil net revenue derived from actual export sales above an agreed benchmark price. The benchmark price will be established annually as part of the national budget. (5) At least two percent of oil revenue shall be allocated to the oil producing states in proportion to output produced in the state, without prejudice to the Special arrangements of Abyei Area. (6) After the payment to the Oil Revenue Stabilization Account and to the oil producing states, fifty percent of net oil revenue derived from oil producing wells in Southern Sudan shall be allocated to the Government of Southern Sudan shall be allocated to the remaining fifty percent to the National Government and states in Northern Sudan. (7) A Future Generation Fund shall be established once national oil production reaches one million barrels per day. (8) All funds and special accounts referred to in this Constitution and future accounts shall be on-budget operations in accordance with the |
| 8. The State Share in the National Wealth:8.3. Oil producing state is entitled to two percent (2%) of the oil produced in that state, as specified in the Wealth Sharing | public budget. |
| Agreement. | |





Wealth Sharing – 3.5 Fiscal Decentralization

| | Protocol from CPA | Sudan Interim Constitution | Blue Nile Interim Constitution | Southern Kordofan Interim Constitution |
|--------------------------|---|--|---|--|
| Wealth Sharing Agreement | 1 - Guiding Principles 1.2 The wealth of Sudan shall be shared equitably so as to enable each level of government to discharge its legal and constitutional responsibilities and duties. 1.8 That revenue sharing should reflect a commitment to devolution of power and decentralisation of decision- making in regard to development, service delivery and governance. 1.11 This Agreement sets out the respective types of income, revenue, taxes and other sources of wealth to which the various levels of government are entitled. | 185. Guiding Principles (6) Revenue sharing shall reflect a commitment to devolution of powers and decentralisation of decision-making in regard to development, service delivery and governance. (11) No level of government shall withhold any allocation or financial transfers due to any other level of government. In case of dispute, any level of government, after attempting amicable solution, may initiate proceedings in the Constitutional Court and before Southern Sudan Supreme Court in the case of governments in Southern Sudan. 209. Government Liabilities and Assets (1) Any debt or liability incurred by any level of government. (2) There shall be a fair and equitable division of government assets. An asset shall in the first instance be allocated to the level of government responsible for the function in respect of which the asset is related. In the event of a dispute, such dispute shall be referred to a committee comprising a representative of each of the parties involved in the dispute and a mutually agreed expert. The decision of the committee shall be final and binding. | 93. Guidelines for the Equitable Distribution of State Revenues State Revenues State revenues shall be distributed equitably among State agencies and localities to enable each level of government in the State to fulfill its constitutional and legal responsibilities and duties. The State government must fulfill its obligations to execute transfers to the localities and to distribute financial resources equitably to State localities. State resources shall be divided and distributed based on each locality's right to development and to enhance its citizens' life style, dignity, and living conditions without discrimination. The State shall be responsible for promoting regions that require social and economic uplifting and improved public services. The State shall seek to build local institutional, human, and economic capacities. Without prejudice to the generality of the provisions of Article 185 (9) of the Interim National Constitution of 2005, this Constitution shall specify the types of income, revenues, taxes, fees, and other fiscal levies to which the local and State government shall be entitled. | 116. Guidelines for the Equitable Distribution of State Revenues 1. State revenues shall be distributed equitably among State agencies and localities to enable each level of government in the State to fulfill its constitutional and legal responsibilities and duties. 2. The State Government must fulfill its obligations to execute transfers to the localities and to distribute financial resources equitably to State localities. 3. State resources shall be divided and distributed based on each locality's right to development and to enhance its citizens' life style, dignity, and living conditions and fight poverty without discrimination. 6. Without prejudice to the generality of the provisions of Article 185 (9) of the Interim National Constitution of 2005, this Constitution shall specify the types of income, revenues, taxes, fees, and other fiscal levies to which the local and State Government shall be entitled. 8. No level of government may block the allocations or financial transfers due to another level. In the event of a dispute, any level of government may, after attempting to reach an amicable settlement, resort to the Constitutional court. |





Wealth Sharing – 3.5 Fiscal Decentralization

| 8. | The State Share in the National | | |
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| W | ealth: | | |
| 8.1 | 1. The National wealth shall be | | |
| sha | ared equitably between different | | |
| | vels of Government so as to allow | | |
| en | ough resources for each level of | | |
| | overnment to exercise its | | |
| | nstitutional competencies. | | |
| | 14 There shall be a fair and equitable | | |
| e div | vision of government assets. An asset | | |
| Se sha | all in the first instance be allocated to | | |
| e the | e level of government responsible for | | |
| E the | e function in respect of which the | | |
| ass ass | set is related (e.g., school buildings to | | |
| | e level of government responsible for | | |
| ed ed | ucation). In the event of a dispute, | | |
| | e Parties agree that such dispute shall | | |
| J be | referred to a committee comprising | | |
| | representative of each of the Parties | | |
| j inv | volved in the dispute and a mutually | | |
| agi | reed expert. | | |
| 5 8.1 | 15 There shall be at the State's level | | |
| | counting standards, procedures and | | |
| S fis | cal accountability institutions | | |
| | erating in accordance with generally | | |
| aco | cepted accounting standards and | | |
| pro | ocedures to ensure that funds are | | |
| dis | stributed according to the agreed | | |
| | overnment budget and properly | | |
| ex | pended having regard to value for | | |
| mo | | | |
| | oney. | | |





Power Sharing – 3.6 Sources of Revenue

| | Protocol from CPA | Interim National Constitution | Blue Nile Interim Constitution | Southern Kordofan Interim Constitution |
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| col | Schedule (D): State Revenue | 195. Sources of States Revenue | SECTION 3 - THE STATE'S INCOME | SECTION 2 - THE STATE'S INCOME |
| Southern Kordofan and Blue Nile Protocol | Schedule (D): State RevenueSourcesThe state shall be entitled to raise and collect the taxes and revenues from the sources listed hereunder:-1. State land and property tax and royalties;2. Service charges for state services;3. Licenses;4. State personal income tax;5. Tourism levies;6. Share of natural resource revenues;7. State Government projects;8. Stamp duties;9. State agricultural taxes;10. Loans and borrowing in accordance with the national macroeconomic | | | |
| | policy framework; 11. Excise taxes; 12. Border trade charges or levies in accordance with National legislation; 13. Other state taxes which do not encroach on National taxes; and 14. Grants in Aid and Foreign Aid through the National Government. | accordance with national legislation, (m) other state taxes, which do not encroach on National or Southern Sudan Government taxes, (n) loans and borrowing in accordance with Article 203 of this Constitution, (o) any other tax as may be determined by law. | to national legislation. m. External grants and assistance through the National Government. n. Other State taxes that do not conflict with national taxes. o. Allocations made by the President of the Republic under paragraph 8.9 of the Protocol on the Resolution of the Conflict in the Southern Kordofan/Nuba Mountains and Blue Nile States. | Loans and borrowing as provided in article 203 of the Interim National Constitution. m. Any other taxes provided by the law. n. The state's share of the proceeds of oil and natural resources as stated in article 192 (5) of the Interim National Constitution. o. Allocations made by the President of the Republic under paragraph 8.9 of the Protocol on the Resolution of the Conflict in the Southern Kordofan/Nuba Mountains and Blue Nile States. |





Power Sharing – 3.6 Sources of Revenue

| Protocol from CPA | Interim National Constitution | Blue Nile Interim Constitution | Southern Kordofan Interim Constitution |
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| 6 SHARING OF NON-OIL REVENUE 6.1 The National Government shall be entitled to legislate, raise and collect the below-listed taxes and to collect revenue from these sources: 6.1.1 National Personal Income Tax; 6.1.2 Corporate or Business Profit Tax; 6.1.3 Customs Duties and import taxes; and 6.1.4 Sea-ports and Airports Revenue; 6.1.5 Service charges; 6.1.6 Oil revenues as set out herein; 6.1.7 National Government Enterprises and projects; 6.1.8 VAT or GST or other retail taxes on goods and services; 6.1.9 Excise Tax; 6.1.10 Any other tax as agreed upon in these negotiations; 6.1.11 Loans, including borrowing from the Central Bank and the public. | | 2 | |